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	(Oı	rigina	l Sig	natur	e of l	Mem	ber)	

109TH CONGRESS 1ST SESSION

H.R.

To reauthorize the human space flight, aeronautics, and science programs of the National Aeronautics and Space Administration, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

Mr. Calvert (for himself and [see attached list of cosponsors]) introduced the following bill; which was referred to the Committee on

A BILL

- To reauthorize the human space flight, aeronautics, and science programs of the National Aeronautics and Space Administration, and for other purposes.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,
 - 3 SECTION 1. SHORT TITLE.
 - 4 This Act may be cited as the "National Aeronautics
 - 5 and Space Administration Authorization Act of 2005".



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1	SEC.	2.	FIND	INGS

2 The Congress finds that	t
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3	(1) on January 14, 2004, the President un-
4	veiled the Vision for Space Exploration to guide
5	United States policy on human space exploration;

(2) the National Aeronautics and Space Administration should continue to support robust programs in space science, aeronautics, and earth science as it moves forward with plans to send Americans to the Moon, Mars, and worlds beyond; and

(3) the National Aeronautics and Space Administration's programs can advance the frontiers of science, expanding understanding of our planet and of the universe, and contribute to American prosperity.

16 SEC. 3. DEFINITIONS.

- 17 For the purposes of this Act—
- 18 (1) the term "Administration" means the Na-19 tional Aeronautics and Space Administration; and
- 20 (2) the term "Administrator" means the Ad-21 ministrator of the National Aeronautics and Space 22 Administration.

23 SEC. 4. RESPONSIBILITIES, POLICIES, AND PLANS.

- 24 (a) General Responsibilities.—
- 25 (1) Programs.—The Administrator shall en-26 sure that the Administration carries out a balanced



1	set of programs that shall include, at a minimum,
2	programs in—
3	(A) human space flight, in accordance with
4	subsection (b);
5	(B) aeronautics research and development;
6	and
7	(C) scientific research, which shall include,
8	at a minimum—
9	(i) robotic missions to study planets,
10	and to deepen understanding of astronomy,
11	astrophysics, and other areas of science
12	that can be productively studied from
13	space;
14	(ii) earth science research and re-
15	search on the Sun-Earth connection
16	through the development and operation of
17	research satellites and other means; and
18	(iii) support of university research in
19	space science and earth science.
20	(2) Consultation and Coordination.—In
21	carrying out the programs of the Administration, the
22	Administrator shall—
23	(A) consult and coordinate to the extent
24	appropriate with other relevant Federal agen-



1	cies, including through the National Science
2	and Technology Council;
3	(B) work closely with the private sector,
4	including by—
5	(i) encouraging the work of entre-
6	preneurs who are seeking to develop new
7	means to send satellites, crew, or cargo to
8	outer space;
9	(ii) contracting with the private sector
10	for crew and cargo services to the extent
11	practicable; and
12	(iii) using commercially available
13	products (including software) and services
14	to the extent practicable to support all Ad-
15	ministration activities; and
16	(C) involve other nations to the extent ap-
17	propriate.
18	(b) Vision for Space Exploration.—
19	(1) Goals.—The Administrator shall manage
20	human space flight programs so as to achieve the
21	following goals:
22	(A) Returning Americans to the Moon no
23	later than 2020.
24	(B) Launching the Crew Exploration Vehi-
25	cle as close to 2010 as possible.



1	(C) Increasing knowledge of the impacts of
2	long duration stays in space on the human body
3	using the most appropriate facilities available.
4	(D) Enabling humans to land on and re-
5	turn from Mars and other destinations on a
6	timetable that is technically and fiscally pos-
7	sible.
8	(2) SPACE SHUTTLE.—The Space Shuttle shall
9	not be launched after December 31, 2010.
10	(c) Aeronautics.—
11	(1) In general.—The President of the United
12	States, through the Administrator, and in consulta-
13	tion with other Federal agencies, shall develop a na-
14	tional aeronautics policy to guide the aeronautics
15	programs of the Administration through 2020.
16	(2) Content.—At a minimum, the national
17	aeronautics policy shall describe for the
18	Administration—
19	(A) the priority areas of research for aero-
20	nautics through fiscal year 2011;
21	(B) the basis on which and the process by
22	which priorities for ensuing fiscal years will be
23	selected;



	o .
1	(C) the facilities and personnel needed to
2	carry out the aeronautics program through fis-
3	cal year 2011; and
4	(D) the budget assumptions on which the
5	national aeronautics policy is based.
6	(3) Considerations.—In developing the na-
7	tional aeronautics policy, the President shall con-
8	sider the following issues, which shall be discussed
9	in the transmittal under paragraph (5):
10	(A) The extent to which the Administra-
11	tion should focus on long-term, high-risk re-
12	search or more incremental research, and the
13	expected impact on the United States aircraft
14	and airline industries of that decision.
15	(B) The extent to which the Administra-
16	tion should address military and commercial
17	needs.
18	(C) How the Administration will coordi-
19	nate its aeronautics program with other Federal
20	agencies.
21	(D) The extent to which the Administra-
22	tion will fund university research, and the ex-
23	pected impact of that funding on the supply of
24	United States workers for the aeronautics in-



dustry.

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1	(4) Consultation.—In the development of the
2	national aeronautics policy, the Administrator shall
3	consult widely with academic and industry experts
4	and with other Federal agencies. The Administrator
5	may enter into an arrangement with the National
6	Academy of Sciences to help develop the national
7	aeronautics policy.
8	(5) Schedule.—The Administrator shall
9	transmit the national aeronautics policy to the Com-
10	mittee on Appropriations and the Committee on
11	Science of the House of Representatives, and to the
12	Committee on Appropriations and the Committee on
13	Commerce, Science, and Transportation of the Sen-
14	ate, not later than the date on which the President
15	submits the proposed budget for the Federal Gov-
16	ernment for fiscal year 2007 to the Congress. The
17	Administrator shall make available to those commit-
18	tees any study done by a nongovernmental entity
19	that was used in the development of the national
20	aeronautics policy.
21	(d) Science.—
22	(1) In general.—The Administrator shall de-
23	velop a policy to guide the science programs of the



velop a policy to guide the science programs of the ${\bf Administration\ through\ 2020.}$



1	(2) Content.—At a minimum, the policy shall
2	describe—
3	(A) the missions the Administration will
4	initiate, design, develop, launch, or operate in
5	space science and earth science through fiscal
6	year 2011, including launch dates;
7	(B) a priority ranking of all of the mis-
8	sions listed under subparagraph (A), and the
9	rationale for the ranking;
10	(C) the budget assumptions on which the
11	policy is based; and
12	(D) the facilities and personnel needed to
13	carry out the science policy through fiscal year
14	2011.
15	(3) Considerations.—In developing the
16	science policy under this subsection, the Adminis-
17	trator shall consider the following issues, which shall
18	be discussed in the transmittal under paragraph (6):
19	(A) What the most important scientific
20	questions in space science and earth science
21	are.
22	(B) The relationship between the Adminis-
23	tration's space and earth science activities and
24	those of other Federal agencies.



(4) Consultation.—In developing the policy
under this subsection, the Administrator shall draw
on decadal surveys and other reports in planetary
science, astronomy, solar and space physics, earth
science, and any other relevant fields developed by
the National Academy of Sciences. The Adminis-
trator shall also consult widely with academic and
industry experts and with other Federal agencies.
(5) Hubble space telescope.—The policy
developed under this subsection shall address plans
for a human mission to repair the Hubble Space
Telescope.
(6) Schedule.—The Administrator shall
transmit the policy developed under this subsection
to the Committee on Science of the House of Rep-
resentatives and the Committee on Commerce,
Science, and Transportation of the Senate not later
than the date on which the President submits the
proposed budget for the Federal Government for fis-
cal year 2007 to the Congress. The Administrator
shall make available to those committees any study
done by a nongovernmental entity that was used in



the development of the policy.

	10
1	(1) In general.—The Administrator shall de-
2	velop a plan for managing the Administration's fa-
3	cilities through fiscal year 2015. The plan shall be
4	consistent with the policies and plans developed pur-
5	suant to this section.
6	(2) Content.—At a minimum, the plan shall
7	describe—
8	(A) any new facilities the Administration
9	intends to acquire, whether through construc-
10	tion, purchase, or lease, and the expected dates
11	for doing so;
12	(B) any facilities the Administration in-
13	tends to significantly modify, and the expected
14	dates for doing so;
15	(C) any facilities the Administration in-
16	tends to close, and the expected dates for doing
17	so;
18	(D) any transaction the Administration in-
19	tends to conduct to sell, lease, or otherwise
20	transfer the ownership of a facility, and the ex-
21	pected dates for doing so;
22	(E) how each of the actions described in
23	subparagraphs (A), (B), (C), and (D) will en-
24	hance the ability of the Administration to carry



out its programs;

1	(F) the expected costs or savings expected
2	from each of the actions described in subpara-
3	graphs (A), (B), (C), and (D);
4	(G) the priority order of the actions de-
5	scribed in subparagraphs (A), (B), (C), and
6	(D);
7	(H) the budget assumptions of the plan;
8	and
9	(I) how facilities were evaluated in devel-
10	oping the plan.
11	(3) Schedule.—The Administrator shall
12	transmit the plan developed under this subsection to
13	the Committee on Science of the House of Rep-
14	resentatives and the Committee on Commerce,
15	Science, and Transportation of the Senate not later
16	than the date on which the President submits the
17	proposed budget for the Federal Government for fis-
18	cal year 2008 to the Congress.
19	(f) Workforce.—
20	(1) In General.—The Administrator shall de-
21	velop a human capital strategy to ensure that the
22	Administration has a workforce of the appropriate
23	size and with the appropriate skills to carry out the
24	programs of the Administration, consistent with the

policies and plans developed pursuant to this section.



1	The strategy shall cover the period through fiscal
2	year 2011.
3	(2) Content.—The strategy shall describe, at
4	a minimum—
5	(A) any categories of employees the Ad-
6	ministration intends to reduce, the expected size
7	and timing of those reductions, the methods the
8	Administration intends to use to make the re-
9	ductions, and the reasons the Administration no
10	longer needs those employees;
11	(B) any categories of employees the Ad-
12	ministration intends to increase, the expected
13	size and timing of those increases, the methods
14	the Administration intends to use to recruit the
15	additional employees, and the reasons the Ad-
16	ministration needs those employees; and
17	(C) the budget assumptions of the strat-
18	egy, and any expected additional costs or sav-
19	ings from the strategy by fiscal year.
20	(3) Schedule.—The Administrator shall
21	transmit the strategy developed under this sub-
22	section to the Committee on Science of the House of
23	Representatives and the Committee on Commerce,
24	Science, and Transportation of the Senate not later

than the date on which the President submits the



1	proposed budget for the Federal Government for fis-
2	cal year 2007 to the Congress.
3	(4) Limitation.—The Administration may not
4	initiate any buyout offer or Reduction in Force until
5	60 days after the strategy required by this sub-
6	section has been transmitted to the Congress in ac-
7	cordance with paragraph (3).
8	(g) Center Management.—
9	(1) In General.—The Administrator shall con-
10	duct a study to determine whether any of the Ad-
11	ministration's centers should be operated by or with
12	the private sector by converting a center to a Feder-
13	ally Funded Research and Development Center or
14	through any other mechanism.
15	(2) Content.—The study shall, at a
16	minimum—
17	(A) make a recommendation for the oper-
18	ation of each center and provide reasons for
19	that recommendation; and
20	(B) describe the advantages and disadvan-
21	tages of each mode of operation considered in
22	the study.
23	(3) Considerations.—In conducting the
24	study, the Administrator shall take into consider-

ation the experiences of other relevant Federal agen-



1	cies in operating laboratories and centers and any
2	reports that have reviewed the mode of operation of
3	those laboratories and centers, as well as any reports
4	that have reviewed the Administration's centers.
5	(4) Schedule.—The Administrator shall
6	transmit the study conducted under this subsection
7	to the Committee on Science of the House of Rep-
8	resentatives and the Committee on Commerce,
9	Science, and Transportation of the Senate not later
10	than May 31, 2006.
11	(h) Budgets.—The proposed budget for the Admin-
12	istration submitted by the President for each fiscal year
13	shall be accompanied by documents showing—
14	(1) the budget for each element of the human
15	space flight program;
16	(2) the budget for aeronautics;
17	(3) the budget for space science;
18	(4) the budget for earth science;
19	(5) the Corporate and Center General and Ad-
20	ministrative expenses and Service Pool costs for each
21	center and for headquarters, and for each direc-
22	torate;
23	(6) the budget for the Integrated Financial
24	Management Program, by individual element;



1	(7) the budget for the Independent Technical
2	Authority, both total and by center;
3	(8) the budget for public relations, by program;
4	(9) the comparable figures for at least the 2
5	previous fiscal years for each item in the proposed
6	budget; and
7	(10) the amount of unobligated funds and un-
8	expended funds, by appropriations account, that will
9	be carried over into the year for which the budget
10	is being presented, and the estimated amount of un-
11	obligated funds and unexpended funds that will re-
12	main at the end of the year for which the budget is
13	being presented.
1314	being presented. SEC. 5. AUTHORIZATION OF APPROPRIATIONS.
14	SEC. 5. AUTHORIZATION OF APPROPRIATIONS.
14 15	SEC. 5. AUTHORIZATION OF APPROPRIATIONS. There are authorized to be appropriated to the Ad-
141516	SEC. 5. AUTHORIZATION OF APPROPRIATIONS. There are authorized to be appropriated to the Administration for fiscal year 2006 \$16,471,050,000.
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141516171819	SEC. 5. AUTHORIZATION OF APPROPRIATIONS. There are authorized to be appropriated to the Administration for fiscal year 2006 \$16,471,050,000. SEC. 6. REPORTS. (a) IMMEDIATE ISSUES.—Not later than September 30, 2005, the Administrator shall transmit to the Com-
14 15 16 17 18 19 20	SEC. 5. AUTHORIZATION OF APPROPRIATIONS. There are authorized to be appropriated to the Administration for fiscal year 2006 \$16,471,050,000. SEC. 6. REPORTS. (a) IMMEDIATE ISSUES.—Not later than September 30, 2005, the Administrator shall transmit to the Committee on Science of the House of Representatives and the
14 15 16 17 18 19 20 21	SEC. 5. AUTHORIZATION OF APPROPRIATIONS. There are authorized to be appropriated to the Administration for fiscal year 2006 \$16,471,050,000. SEC. 6. REPORTS. (a) IMMEDIATE ISSUES.—Not later than September 30, 2005, the Administrator shall transmit to the Committee on Science of the House of Representatives and the Committee on Commerce, Science, and Transportation of



1	(2) The number of flights the Space Shuttle
2	will make before its retirement, the purpose of those
3	flights, and the expected date of the final flight.
4	(3) A description of the means, other than the
5	Space Shuttle, that may be used to ferry crew and
6	cargo to the International Space Station.
7	(4) A plan for the operation of the Inter-
8	national Space Station in the event that the Iran
9	Nonproliferation Act of 2000 is not amended.
10	(5) A description of the launch vehicle for the
11	Crew Exploration Vehicle.
12	(6) A description of any heavy lift vehicle the
13	Administration intends to develop, the intended uses
14	of that vehicle, and whether the decision to develop
15	that vehicle has undergone an interagency review.
16	(7) A description of the intended purpose of
17	lunar missions and the architecture for those mis-
18	sions.
19	(8) The program goals for Project Prometheus.
20	(9) A plan for managing the cost increase for
21	the James Webb Space Telescope.
22	(b) Crew Exploration Vehicle.—The Adminis-
23	trator shall not enter into a development contract for the
24	Crew Exploration Vehicle until at least 30 days after the

25 Administrator has transmitted to the Committee on



Science of the House of Representatives and the Com-
mittee on Commerce, Science, and Transportation of the
Senate a report describing—
(1) the expected cost of the Crew Exploration
Vehicle through fiscal year 2020, based on the speci-
fications of that development contract; and
(2) the expected budgets for each fiscal year
through fiscal year 2020 for human space explo-
ration, aeronautics, space science, and earth
science—
(A) first assuming inflationary growth for
the budget of the Administration as a whole
and including costs for the Crew Exploration
Vehicle as projected under paragraph (1); and
(B) then assuming inflationary growth for
the budget of the Administration as a whole
and including at least two cost estimates for the
Crew Exploration Vehicle that are higher than
those projected under paragraph (1), based on
the Administration's past experience with cost
increases for similar programs, along with a de-
scription of the reasons for selecting the cost
estimates used for the calculations under this

subparagraph and the probability that the cost



1	of the Crew Exploration Vehicle will reach those
2	estimated amounts.
3	(c) Space Communications.—Not later than Feb-
4	ruary 15, 2007, the Administrator shall transmit to the
5	Committee on Science of the House of Representatives
6	and the Committee on Commerce, Science, and Transpor-
7	tation of the Senate a plan for updating the space commu-
8	nications and navigation architecture for both low Earth
9	orbit and deep space exploration so that it is capable of
10	handling the activities described pursuant to section 4(b)
11	and (d). The plan shall include life-cycle cost estimates,
12	milestones, estimated performance capabilities, and 5-year
13	funding profiles. The Administrator shall consult with
14	other relevant Federal agencies in developing the plan
15	under this subsection and shall include in the plan an esti-
16	mate of the amount of any reimbursements the Adminis-
17	tration is likely to receive from other Federal agencies dur-
18	ing the expected life of the upgrades described in the plan.
19	(d) Public Relations.—The Administration shall
20	not initiate the national awareness campaign required by
21	the report of the Committee on Appropriations of the
22	House of Representatives accompanying the Science,
23	State, Justice, Commerce, and Related Agencies Appro-
24	priations Act, 2006 until 30 days after the Administrator
25	has transmitted a report to the Committee on Appropria-



- 1 tions and the Committee on Science of the House of Rep-
- 2 resentatives, and to the Committee on Appropriations and
- 3 the Committee on Commerce, Science, and Transportation
- 4 of the Senate, describing the activities that will be under-
- 5 taken as part of the awareness campaign and their ex-
- 6 pected cost.
- 7 (e) Joint Dark Energy Mission.—The Adminis-
- 8 trator and the Director of the Department of Energy Of-
- 9 fice of Science shall jointly transmit to the Committee on
- 10 Science of the House of Representatives and the Com-
- 11 mittee on Commerce, Science, and Transportation of the
- 12 Senate, not later than the date on which the President
- 13 submits the proposed budget for the Federal Government
- 14 for fiscal year 2007, a report on plans for a Joint Dark
- 15 Energy Mission. The report shall include the amount of
- 16 funds each agency intends to expend on the Joint Dark
- 17 Energy Mission for each of the fiscal years 2007 through
- 18 2011, and specific milestones for the development and
- 19 launch of the Mission.
- 20 (f) Shuttle Employee Transition.—The Admin-
- 21 istrator shall consult with other appropriate Federal agen-
- 22 cies and with Administration contractors and employees
- 23 to develop a transition plan for Federal and contractor
- 24 personnel engaged in the Space Shuttle program. The plan
- 25 shall include actions to assist Federal and contractor per-



1	sonnel to take advantage of training, retraining, job place-
2	ment, and relocation programs, and any other actions that
3	the Administration will take to assist the employees. The
4	Administrator shall transmit the plan to the Committee
5	on Science of the House of Representatives and the Com-
6	mittee on Commerce, Science, and Transportation of the
7	Senate not later than 90 days after the date of enactment
8	of this Act.
9	(g) Office of Science and Technology Pol-
10	ICY.—
11	(1) STUDY.—The Director of the Office of
12	Science and Technology Policy shall conduct a study
13	to determine—
14	(A) if any research and development pro-
15	grams of the Administration are unnecessarily
16	duplicating aspects of programs of other Fed-
17	eral agencies; and
18	(B) if any research and development pro-
19	grams of the Administration are neglecting any
20	topics of national interest that are related to
21	the mission of the Administration.
22	(2) Report.—Not later than March 1, 2006,
23	the Director of the Office of Science and Technology
24	Policy shall transmit to the Committee on Science of

the House of Representatives and the Committee on



1	Commerce, Science, and Transportation of the Sen-
2	ate a report that—
3	(A) describes the results of the study
4	under paragraph (1);
5	(B) recommends any changes to the re-
6	search and development programs of the Ad-
7	ministration that should be made to eliminate
8	unnecessary duplication or address topics of na-
9	tional interest; and
10	(C) describes mechanisms the Office of
11	Science and Technology Policy will use to en-
12	sure adequate coordination between the Admin-
13	istration and Federal agencies that operate re-
14	lated programs.
15	SEC. 7. BASELINES AND COST CONTROLS.
16	(a) Conditions for Development.—
17	(1) In General.—The Administration shall
18	not enter into a contract for the development phase
19	of a major program unless the Administrator deter-
20	mines that—
21	(A) the technical, cost, and schedule risks
22	of the program are clearly identified and the
23	program has developed a plan to manage those
24	risks; and



1	(B) the program complies with all relevant
2	policies, regulations, and directives of the Ad-
3	ministration.
4	(2) Report.—The Administrator shall trans-
5	mit a report describing the basis for the determina-
6	tion required under paragraph (1) to the Committee
7	on Science of the House of Representatives and the
8	Committee on Commerce, Science, and Transpor-
9	tation of the Senate at least 30 days before entering
10	into a contract for development under a major pro-
11	gram.
12	(3) Nondelegation.—The Administrator may
13	not delegate the determination requirement under
14	this subsection.
15	(b) Major Program Annual Reports.—
16	(1) Requirement.—Not later than February
17	15 of each year following the date of enactment of
18	this Act, the Administrator shall transmit to the
19	Committee on Science of the House of Representa-
20	tives and the Committee on Commerce, Science, and
21	Transportation of the Senate a report on each major
22	program for which the Administration proposes to
23	expend funds in the subsequent fiscal year. Reports
24	under this section shall be known as Major Program



Annual Reports.

1	(2) Baseline Report.—The first Major Pro-
2	gram Annual Report for each major program shall
3	include a Baseline Report that shall, at a minimum,
4	include—
5	(A) the purposes of the program and key
6	technical characteristics necessary to fulfill
7	those purposes;
8	(B) an estimate of the life-cycle cost for
9	the program, with a detailed breakout of the
10	development cost and an estimate of the annual
11	costs until the development is completed;
12	(C) the schedule for the development, in-
13	cluding key program milestones; and
14	(D) the name of the person responsible for
15	making notifications under subsection (c), who
16	shall be an individual whose primary responsi-
17	bility is overseeing the program.
18	(3) Information updates.—For major pro-
19	grams with respect to which a Baseline Report has
20	been previously submitted, each subsequent Major
21	Program Annual Report shall describe any changes
22	to the information that had been provided in the
23	Baseline Report, and the reasons for those changes.
24	(c) Notification.—



	21
1	(1) Requirement.—The individual identified
2	under subsection (b)(2)(D) shall immediately notify
3	the Administrator any time that individual has rea-
4	sonable cause to believe that, for the major program
5	for which he or she is responsible—
6	(A) the development cost of the program is
7	likely to exceed the estimate provided in the
8	Baseline Report of the program by 15 percent
9	or more; or
10	(B) a milestone of the program is likely to
11	be delayed by 6 months or more from the date
12	provided for it in the Baseline Report of the
13	program.
14	(2) Reasons.—Not later than 7 days after the
15	notification required under paragraph (1), the indi-
16	vidual identified under subsection (b)(2)(D) shall
17	transmit to the Administrator a written notification
18	explaining the reasons for the change in the cost or
19	milestone of the program for which notification was
20	provided under paragraph (1).
21	(3) Notification of congress.—Not later
22	than 5 days after the Administrator receives a writ-
23	ten notification under paragraph (2), the Adminis-
24	trator shall transmit the notification to the Com-

mittee on Science of the House of Representatives



1	and the Committee on Commerce, Science, and
2	Transportation of the Senate.
3	(d) FIFTEEN PERCENT THRESHOLD.—Not later
4	than 30 days after receiving a written notification under
5	subsection (c)(2), the Administrator shall determine
6	whether the development cost of the program is likely to
7	exceed the estimate provided in the Baseline Report of the
8	program by 15 percent or more, or whether a milestone
9	is likely to be delayed by 6 months or more. If the deter-
10	mination is affirmative, the Administrator shall—
11	(1) transmit to the Committee on Science of the
12	House of Representatives and the Committee on
13	Commerce, Science, and Transportation of the Sen-
14	ate, not later than 14 days after making the deter-
15	mination, a report that includes—
16	(A) a description of the increase in cost or
17	delay in schedule and a detailed explanation for
18	the increase or delay;
19	(B) a description of actions taken or pro-
20	posed to be taken in response to the cost in-
21	crease or delay; and
22	(C) a description of any impacts the cost
23	increase or schedule delay will have on any
24	other program within the Administration; and



1	(2) if the Administrator intends to continue
2	with the program, promptly initiate an analysis of
3	the program, which shall include, at a minimum—
4	(A) the projected cost and schedule for
5	completing the program if current requirements
6	of the program are not modified;
7	(B) the projected cost and the schedule for
8	completing the program after instituting the ac-
9	tions described under paragraph (1)(B); and
10	(C) a description of, and the projected cost
11	and schedule for, a broad range of alternatives
12	to the program.
13	The Administration shall complete an analysis initiated
14	under paragraph (2) not later than 6 months after the
15	Administrator makes a determination under this sub-
16	section. The Administrator shall transmit the analysis to
17	the Committee on Science of the House of Representatives
18	and Committee on Commerce, Science, and Transpor-
19	tation of the Senate not later than 30 days after its com-
20	pletion.
21	(e) Thirty Percent Threshold.—If the Adminis-
22	trator determines under subsection (d) that the develop-
23	ment cost of a program will exceed the estimate provided
24	in the Baseline Report of the program by more than the
25	lower of 30 percent or \$1,000,000,000, then, beginning



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- 27 1 year after the date the Administrator transmits a report under subsection (d)(1), the Administrator shall not ex-3 pend any additional funds on the program, other than ter-4 mination costs, unless the Congress has subsequently au-5 thorized continuation of the program by law. If the program is continued, the Administrator shall submit a new 6 7 Baseline Report for the program no later than 90 days 8 after the date of enactment of the Act under which Con-9 gress has authorized continuation of the program. 10 (f) DEFINITIONS.—For the purposes of this section— 11
 - (1) the term "development" means the phase of a program following the formulation phase and beginning with the approval to proceed to implementation, as defined in the Administration's Procedural Requirements 7120.5c, dated March 22, 2005;
 - (2) the term "development cost" means the total of all costs, including construction of facilities and civil servant costs, from the period beginning with the approval to proceed to implementation through the achievement of operational readiness, without regard to funding source or management control, for the life of the program;
 - (3) the term "life-cycle cost" means the total of the direct, indirect, recurring, and nonrecurring costs, including the construction of facilities and civil

1	servant costs, and other related expenses incurred or
2	estimated to be incurred in the design, development,
3	verification, production, operation, maintenance,
4	support, and retirement of a program over its
5	planned lifespan, without regard to funding source
6	or management control; and
7	(4) the term "major program" means an activ-
8	ity approved to proceed to implementation that has
9	an estimated life-cycle cost of more than
10	\$100,000,000.
11	SEC. 8. PRIZE AUTHORITY.
12	The National Aeronautics and Space Act of 1958 (42
13	U.S.C. 2451, et seq.) is amended by inserting after section
14	313 the following new section:
15	"PRIZE AUTHORITY
16	"Sec. 314. (a) In General.—The Administration
17	may carry out a program to competitively award cash
18	prizes to stimulate innovation in basic and applied re-
19	search, technology development, and prototype demonstra-
20	tion that have the potential for application to the perform-
21	ance of the space and aeronautical activities of the Admin-
22	istration. The Administration may carry out a program

to award prizes only in conformity with this section.

25 tions, the Administrator shall consult widely both within

"(b) Topics.—In selecting topics for prize competi-



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1	and outside the Federal Government, and may empanel
2	advisory committees.
3	"(c) Advertising.—The Administrator shall widely
4	advertise prize competitions to encourage participation.
5	"(d) REQUIREMENTS AND REGISTRATION.—For each
6	prize competition, the Administrator shall publish a notice
7	in the Federal Register announcing the subject of the com-
8	petition, the rules for being eligible to participate in the
9	competition, the amount of the prize, and the basis or
10	which a winner will be selected.
11	"(e) Eligibility.—To be eligible to win a prize
12	under this section, an individual or entity—
13	"(1) shall have registered to participate in the
14	competition pursuant to any rules promulgated by
15	the Administrator under subsection (d);
16	"(2) shall have complied with all the require-
17	ments under this section;
18	"(3) in the case of a private entity, shall be in-
19	corporated in and maintain a primary place of busi-
20	ness in the United States, and in the case of an in-
21	dividual, whether participating singly or in a group
22	shall be a citizen or permanent resident of the



United States; and

1	"(4) shall not be a Federal entity or Federal
2	employee acting within the scope of their employ-
3	ment.
4	"(f) Liability.—(1) Registered participants must
5	agree to assume any and all risks and waive claims against
6	the United States Government and its related entities, ex-
7	cept in the case of willful misconduct, for any injury,
8	death, damage, or loss of property, revenue, or profits,
9	whether direct, indirect, or consequential, arising from
10	their participation in a competition, whether such injury,
11	death, damage, or loss arises through negligence or other-
12	wise. For the purposes of this subparagraph, the term 're-
13	lated entity' means a contractor or subcontractor at any
14	tier, and a supplier, user, customer, cooperating party,
15	grantee, investigator, or detailee.
16	"(2) Participants must obtain liability insurance or
17	demonstrate financial responsibility in amounts to com-
18	pensate for the maximum probable loss, as determined by
19	the Administrator, from claims by—
20	"(A) a third party for death, bodily injury, or
21	property damage, or loss resulting from an activity
22	carried out in connection with participation in a
23	competition, with the Federal Government named as
24	an additional insured under the registered partici-

pant's insurance policy and registered participants



1	agreeing to indemnify the Federal Government
2	against third party claims for damages arising from
3	or related to competition activities; and
4	"(B) the United States Government for damage
5	or loss to Government property resulting from such
6	an activity.
7	"(g) Intellectual Property.—The Federal Gov-
8	ernment shall not, by virtue of offering or providing a
9	prize under this section, be entitled to any intellectual
10	property rights derived as a consequence of, or direct rela-
11	tion to, the participation by a registered participant in a
12	competition authorized by this section. This subsection
13	shall not be construed to prevent the Administration from
14	negotiating a license for the use of intellectual property
15	developed for a prize competition under this section.
16	"(h) Judges.—For each competition, the Adminis-
17	tration, either directly or through a contract under sub-
18	section (i), shall assemble a panel of qualified judges from
19	both within and outside the Administration to select the
20	winner or winners of the prize competition on the basis
21	described pursuant to subsection (d). Judges for each
22	competition shall include individuals from the private sec-
23	tor. A judge may not—
24	"(1) have personal or financial interests in, or

be employees, officers, directors, or agents of, any



- 1 entity that is a registered participant in a competi-
- 2 tion; or
- 3 "(2) have a familial or financial relationship
- 4 with an individual who is a registered participant.
- 5 "(i) Administering the Competition.—The Ad-
- 6 ministrator may enter into an agreement with a private,
- 7 nonprofit entity to administer the prize competition, sub-
- 8 ject to the provisions of this section.
- 9 "(j) Funding.—(1) The Administrator may accept
- 10 funds from other Federal agencies and from the private
- 11 sector for cash prizes under this section. Such funds shall
- 12 not increase the amount of a prize after the amount has
- 13 been announced pursuant to subsection (d). The Adminis-
- 14 trator may not give any special consideration to any pri-
- 15 vate sector entity in return for a donation.
- 16 "(2) Funds appropriated for the program under this
- 17 section shall remain available until expended, and may be
- 18 transferred, reprogrammed, or expended for other pur-
- 19 poses only after the expiration of 10 fiscal years after the
- 20 fiscal year for which the funds were originally appro-
- 21 priated. No provision in this section permits obligation or
- 22 payment of funds in violation of the Anti-Deficiency Act
- 23 (31 U.S.C. 1341).
- 24 "(3) No prize may be announced under subsection
- 25 (d) until all the funds for that prize have been appro-



- priated or obligated for such purpose by a private sector
- 2 source.
- 3 "(4) No prize competition under this section may
- offer a prize in an amount greater than \$10,000,000 un-
- 5 less 30 days have elapsed after written notice has been
- provided to the Committee on Science of the House of
- Representatives and the Committee on Commerce.
- 8 Science, and Transportation of the Senate.
- 9 "(k) Use of NASA Name and Insignia.—A reg-
- 10 istered participant in a competition under this section may
- use the Administration's name, initials, or insignia only
- after prior review and written approval by the Administra-
- 13 tion.
- 14 "(1) Compliance With Existing Law.—The Fed-
- 15 eral Government shall not, by virtue of offering or pro-
- viding a prize under this section, be responsible for compli-16
- 17 ance by registered participants in a prize competition with
- Federal law, including licensing, export control, and non-18
- proliferation laws, and related regulations.". 19
- 20 SEC. 9. MISCELLANEOUS AMENDMENTS.
- 21 (a) Retrocession of Jurisdiction.—The Na-
- tional Aeronautics and Space Act of 1958 (42 U.S.C.
- 23 2451 et seq.) is amended by adding at the end of title
- III the following new section:



1	"RETROCESSION OF JURISDICTION
2	"Sec. 316. (a) Notwithstanding any other provision
3	of law, the Administrator may relinquish to a State all
4	or part of the legislative jurisdiction of the United States
5	over lands or interests under the control of the Adminis-
6	trator in that State.
7	"(b) For purposes of this section, the term 'State
8	means any of the several States, the District of Columbia
9	the Commonwealth of Puerto Rico, the United States Vir-
10	gin Islands, Guam, American Samoa, the Northern Mar-
11	iana Islands, and any other commonwealth, territory, or
12	possession of the United States.".
13	(b) NASA SCHOLARSHIPS.—
14	(1) Amendments.—Section 9809 of title 5
15	United States Code, is amended—
16	(A) in subsection (a)(2) by striking "Act."
17	and inserting "Act (42 U.S.C. 1885a or
18	1885b).";
19	(B) in subsection (c) by striking "require."
20	and inserting "require to carry out this sec-
21	tion.";
22	(C) in subsection (f)(1) by striking the last
23	sentence; and
24	(D) in subsection $(g)(2)$ by striking
25	"Treasurer of the" and all that follows through



- "by 3" and inserting "Treasurer of the United
 States".
 (2) Repeal.—The Vision 100—Century of
- 4 Aviation Reauthorization Act is amended by striking
- 5 section 703 (42 U.S.C. 2473e).
- 6 (c) Vehicle Indemnification.—Section 309 of the
- 7 National Aeronautics and Space Act of 1958 (42 U.S.C.
- 8 458c) is amended in subsection (f)(1) by striking "Decem-
- 9 ber 31, 2002" through "September 30, 2005" and insert-
- 10 ing, "December 31, 2010, except that the Administrator
- 11 may extend the termination date to a date not later than
- 12 September 30, 2015, if the Administrator has entered into
- 13 an arrangement with the National Academy of Public Ad-
- 14 ministration to determine the impact on private parties
- 15 and the Federal Government of eliminating this section".
- 16 (d) ISS Cost Cap.—Section 202 of the National
- 17 Aeronautics and Space Administration Authorization Act
- 18 of 2002 is repealed.
- 19 SEC. 10. FOREIGN LAUNCH VEHICLES.
- 20 (a) Accord With Space Transportation Pol-
- 21 ICY.—The Administration shall not launch a mission on
- 22 a foreign launch vehicle except in accordance with the
- 23 Space Transportation Policy announced by the President
- 24 on December 21, 2004.



- 1 (b) Interagency Coordination.—The Adminis-
- 2 tration shall not launch a mission on a foreign launch vehi-
- 3 cle unless the Administration commenced the interagency
- 4 coordination required by the Space Transportation Policy
- 5 announced by the President on December 21, 2004, at
- 6 least 90 days before entering into a development contract
- 7 for the mission.
- 8 SEC. 11. COORDINATION WITH THE NATIONAL OCEANIC
- 9 AND ATMOSPHERIC ADMINISTRATION.
- 10 (a) Coordinating Individuals.—For each earth
- 11 science mission undertaken by the Administration, the Ad-
- 12 ministrator and the Administrator of the National Oceanic
- 13 and Atmospheric Administration shall each appoint one
- 14 individual to coordinate activities related to the mission
- 15 and to make any appropriate plans for the mission making
- 16 the transition from an Administration mission to a Na-
- 17 tional Oceanic and Atmospheric Administration mission.
- 18 (b) Coordination Report.—Not later than Feb-
- 19 ruary 15 of each year, the Under Secretary of Commerce
- 20 for Oceans and Atmosphere and the Administrator shall
- 21 jointly transmit a report to the Committee on Science of
- 22 the House of Representatives and the Committee on Com-
- 23 merce, Science, and Transportation of the Senate on how
- 24 the earth science programs of the National Oceanic and
- 25 Atmospheric Administration and the Administration will



1	be coordinated during the fiscal year following the fiscal
2	year in which the report is transmitted.
3	SEC. 12. CHARLES "PETE" CONRAD ASTRONOMY AWARDS.
4	(a) Short Title.—This section may be cited as the
5	"Charles 'Pete' Conrad Astronomy Awards Act".
6	(b) Definitions.—For the purposes of this
7	section—
8	(1) the term "amateur astronomer" means an
9	individual whose employer does not provide any
10	funding, payment, or compensation to the individual
11	for the observation of asteroids and other celestial
12	bodies, and does not include any individual employed
13	as a professional astronomer;
14	(2) the term "Minor Planet Center" means the
15	Minor Planet Center of the Smithsonian Astro-
16	physical Observatory;
17	(3) the term "near-Earth asteroid" means an
18	asteroid with a perihelion distance of less than 1.3
19	Astronomical Units from the Sun; and
20	(4) the term "Program" means the Charles
21	"Pete" Conrad Astronomy Awards Program estab-
22	lished under subsection (c).
23	(c) Pete Conrad Astronomy Award Program.—



1	(1) In general.—The Administrator shall es-
2	tablish the Charles "Pete" Conrad Astronomy
3	Awards Program.
4	(2) AWARDS.—The Administrator shall make
5	awards under the Program based on the rec-
6	ommendations of the Minor Planet Center.
7	(3) AWARD CATEGORIES.—The Administrator
8	shall make one annual award, unless there are no el-
9	igible discoveries or contributions, for each of the
10	following categories:
11	(A) The amateur astronomer or group of
12	amateur astronomers who in the preceding cal-
13	endar year discovered the intrinsically brightest
14	near-Earth asteroid among the near-Earth as-
15	teroids that were discovered during that year by
16	amateur astronomers or groups of amateur as-
17	tronomers.
18	(B) The amateur astronomer or group of
19	amateur astronomers who made the greatest
20	contribution to the Minor Planet Center's mis-
21	sion of cataloguing near-Earth asteroids during
22	the preceding year.
23	(4) AWARD AMOUNT.—An award under the



1	(5) Guidelines.—(A) No individual who is not
2	a citizen or permanent resident of the United States
3	at the time of his discovery or contribution may re-
4	ceive an award under this section.
5	(B) The decisions of the Administrator in mak-
6	ing awards under this section are final.
7	SEC. 13. GEORGE E. BROWN, JR. NEAR-EARTH OBJECT SUR-
8	VEY.
9	(a) Short Title.—This section may be cited as the
10	"George E. Brown, Jr. Near-Earth Object Survey Act".
11	(b) FINDINGS.—The Congress makes the following
12	findings:
13	(1) Near-Earth objects pose a serious and cred-
14	ible threat to humankind, as many scientists believe
15	that a major asteroid or comet was responsible for
16	the mass extinction of the majority of the Earth's
17	species, including the dinosaurs, nearly 65,000,000
18	years ago.
19	(2) Similar objects have struck the Earth or
20	passed through the Earth's atmosphere several times
21	in the Earth's history and pose a similar threat in
22	the future.
23	(3) Several such near-Earth objects have only
24	been discovered within days of the objects' closest
25	approach to Earth, and recent discoveries of such

approach to Earth, and recent discoveries of such



1	large objects indicate that many large near-Earth
2	objects remain undiscovered.
3	(4) The efforts taken to date by the Adminis-
4	tration for detecting and characterizing the hazards
5	of near-Earth objects are not sufficient to fully de-
6	termine the threat posed by such objects to cause
7	widespread destruction and loss of life.
8	(c) Definitions.—For purposes of this section the
9	term "near-Earth object" means an asteroid or comet with
10	a perihelion distance of less that 1.3 Astronomical Units
11	from the Sun.
12	(d) Near-Earth Object Survey.—
13	(1) Survey Program.—The Administrator
14	shall plan, develop, and implement a Near-Earth
15	Object Survey program to detect, track, catalogue,
16	and characterize the physical characteristics of near-
17	Earth objects equal to or greater than 100 meters
18	in diameter in order to assess the threat of such
19	near-Earth objects to the Earth. It shall be the goal
20	of the Survey program to achieve 90 percent comple-
21	tion of its near-Earth object catalogue (based on sta-
22	tistically predicted populations of near-Earth ob-

jects) within 15 years after the date of enactment of



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this Act.

1	(2) Amendments.—Section 102 of the Na-
2	tional Aeronautics and Space Act of 1958 (42
3	U.S.C. 2451) is amended—
4	(A) by redesignating subsection (g) as sub-
5	section (h);
6	(B) by inserting after subsection (f) the
7	following new subsection:
8	"(g) The Congress declares that the general welfare
9	and security of the United States require that the unique
10	competence of the National Aeronautics and Space Ad-
11	ministration be directed to detecting, tracking, cata-
12	loguing, and characterizing near-Earth asteroids and com-
13	ets in order to provide warning and mitigation of the po-
14	tential hazard of such near-Earth objects to the Earth.";
15	and
16	(C) in subsection (h), as so redesignated
17	by subparagraph (A) of this paragraph, by
18	striking "and (f)" and inserting "(f), and (g)".
19	(3) Annual Report.—The Administrator shall
20	transmit to the Congress, not later than February
21	28 of each of the next 5 years beginning after the
22	date of enactment of this Act, a report that provides
23	the following:



1	(A) A summary of all activities taken pur-
2	suant to paragraph (1) for the previous fiscal
3	year.
4	(B) A summary of expenditures for all ac-
5	tivities pursuant to paragraph (1) for the pre-
6	vious fiscal year.
7	(4) Initial Report.—The Administrator shall
8	transmit to Congress not later than 1 year after the
9	date of enactment of this Act an initial report that
10	provides the following:
11	(A) An analysis of possible alternatives
12	that the the Administration may employ to
13	carry out the Survey program, including
14	ground-based and space-based alternatives with
15	technical descriptions.
16	(B) A recommended option and proposed
17	budget to carry out the Survey program pursu-
18	ant to the recommended option.
19	(C) An analysis of possible alternatives
20	that the Administration could employ to divert

an object on a likely collision course with Earth.

